1	H	Ι.	В.	4364

3 (By Mr. Speaker, (Mr. Thompson))

4 [By Request of the Executive]

[Introduced January 31, 2012; referred to the Committee on

6 Finance.]

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A BILL to amend and reenact §5-16-3 of the Code of West Virginia,

1931, as amended; to amend said code by adding thereto two new
sections, designated §5-16-5a and §5-16-5b; to amend said code
by adding thereto a new section, designated §5-16D-7; to amend
and reenact §11-21-96 of said code; and to amend and reenact
§18-9A-24 of said code, all relating to other post-employment
benefits generally; directing the Director of the Public
Employees Insurance Agency to evaluate and administer programs
that ensure the long term effectiveness of the agency;
requiring the Director to issue annual progress reports to the
Legislature; prohibiting the Public Employees Insurance Agency
Finance Board from including in the financial plans any
subsidy from the Retiree Health Benefit Trust for the cost of
coverage for retired employees who were hired on or after July

- 1, 2010; creating the Post-July 1, 2010 Employee Trust; 1 allowing appointment of a joint committee; directing a certain 2 3 amount of personal income tax into the West Virginia Retiree Health Benefit Trust Fund until governor certifies that trust fund is fully funded or July 1, 2037 whichever date is later; directing an amount of personal income tax into the Post-July 1, 2010 Employee Trust Fund; and specifying that portions of 7 the employer annual required contribution of county boards of education shall be billed to and be a responsibility of the 10 state.
- 11 Be it enacted by the Legislature of West Virginia:

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- 12 That $\S5-16-3$ of the Code of West Virginia, 1931, as amended, 13 be amended and reenacted; that said code be amended by adding thereto two new sections, designated §5-16-5a and §5-16-5b; that 14 15 said code be amended by adding thereto a new section, designated 16 §5-16D-7; that §11-21-96 of said code be amended and reenacted; and that §18-9A-24 of said code be amended and reenacted, all to read 17 18 as follows:
- 19 CHAPTER 5. GENERAL POWERS AND AUTHORITY OF THE GOVERNOR, SECRETARY
- 20 OF STATE AND **ATTORNEY** GENERAL; **BOARD** OF PUBIC WORKS;
- 21 MISCELLANEOUS AGENCIES, COMMISSIONS, OFFICES, PROGRAMS, ETC.
- 22 ARTICLE 16. WEST VIRGINIA PUBLIC EMPLOYEES INSURANCE ACT.
- 23 §5-16-3. Composition of Public Employees Insurance Agency;

appointment, qualification, compensation and duties

of Director of Agency; employees; civil service

coverage.

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- (a) The Public Employees Insurance Agency consists of the Director, the Finance Board, the Advisory Board and any employees who may be authorized by law. The Director shall be appointed by the Governor, with the advice and consent of the Senate, and serves at the will and pleasure of the Governor. The Director shall have at least three years' experience in health or governmental health benefit administration as his or her primary employment duty prior to appointment as director. The Director shall receive actual expenses incurred in the performance of official business. The Director shall employ any administrative, technical and clerical employees required for the proper administration of the programs provided in this article. The Director shall perform the duties that are required of him or her under the provisions of this article and is the Chief Administrative Officer of the Public Employees Insurance Agency. The Director may employ a deputy director.
- (b) Except for the Director, his or her personal secretary, the Deputy Director and the Chief Financial Officer, all positions in the Agency shall be included in the classified service of the civil service system pursuant to article six, chapter twenty-nine

1 of this code.

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- (c) The Director is responsible for the administration and 2 3 management of the Public Employees Insurance Agency as provided in this article and in connection with his or her responsibility may make all rules necessary to effectuate the provisions of this 5 article. Nothing in section four or five of this article limits the 6 Director's ability to manage on a day-to-day basis the group 7 insurance plans required or authorized by this article, including, 8 but not limited to, administrative contracting, studies, analyses 9 10 and audits, eligibility determinations, utilization management 11 provisions and incentives, provider negotiations, provider 12 contracting and payment, designation of covered and noncovered services, offering of additional coverage options 13 or cost containment incentives, pursuit of coordination of benefits and 14 15 subrogation or any other actions which would serve to implement the 16 plan or plans designed by the Finance Board. The Director is to 17 function as a benefits management professional and should avoid 18 political involvement in managing the affairs of the Public 19 Employees Insurance Agency.
 - (d) The Director should make every effort to evaluate and administer programs to improve quality, improve health status of members, develop innovative payment methodologies, manage health care delivery costs, evaluate effective benefit designs, evaluate

1	cost	sharing	and	benefit	based	programs,	and	adopt	effective

- 2 industry programs that can manage the long term effectiveness and
- 3 costs for the programs at the Public Employees Insurance Agency to
- 4 include, but not be limited to:
- 5 (1) Increasing generic fill rates;
- 6 (2) Managing specialty pharmacy costs;
- 7 (3) Implementing and evaluating medical home models and health
- 8 <u>care delivery;</u>
- 9 <u>(4) Coordinating with providers, private insurance carriers</u>
- and to the extent possible Medicare to encourage the establishment
- of cost effective accountable care organizations;
- 12 (5) Exploring and developing advanced payment methodologies
- for care delivery such as case rates, capitation, and other
- 14 potential risk sharing models and partial risk sharing models for
- 15 <u>accountable care organizations and/or medical homes;</u>
- 16 (6) Adopting measures identified by the Centers for Medicare
- 17 and Medicaid Services to reduce cost and enhance quality;
- 18 (7) Evaluating the expenditures to reduce excessive use of
- 19 <u>emergency room visits</u>, imaging services and other drivers of the
- 20 agency's medical rate of inflation;
- 21 (8) Recommending cutting edge benefit designs to the Finance
- 22 Board to drive behavior and control costs for the plans;
- 23 (9) Implementing programs to encourage the use of the most

1	efficient	and	high	quality	providers	by	employees	and	retired
2	emplovees;								

- 3 (10) Identifying employees and retired employees who have 4 multiple chronic illnesses and initiating programs to coordinate 5 the care of these patients;
 - (11) Initiating steps by the agency to limit or eliminate the payment by the agency for treating hospital acquired infections and related events; and

- (12) Initiating steps by the agency to limit or eliminate the number of employees and retired employees who are re-admitted to a hospital for the same diagnosis related group illness within thirty days of being discharged by a hospital in this state or another state.
- (e) The Director shall issue an annual progress report to the

 Joint Committee on Government and Finance on the implementation of

 any reforms initiated pursuant to this section and other

 initiatives developed by the agency.

§5-16-5a. Retiree premium subsidy from Retiree Health Benefit Trust for hires prior to July 1, 2010.

The Finance Board may include in its financial plans a subsidy from the Retiree Health Benefit Trust Fund created by article sixteen-d of this chapter for the cost of coverage under the major health care benefits plans, only for retired employees who were

1 hired before July 1, 2010.

§5-16-5b. Creation of Trust for Retirees hired on or after July

1, 2010.

There is hereby created a special revenue account in the state treasury, designated the "Post-July 1, 2010 Employee Trust Fund," which shall be an interest bearing account and may be invested in accordance with the provisions of article six, chapter twelve of this code, with the interest income a proper credit to the fund.

The fund shall consist of moneys appropriated by the Legislature and moneys transferred pursuant to section ninety-six, article twenty-one, chapter eleven of this code. Expenditures from the fund shall be for the purposes set forth by the Legislature in furtherance of an incentive contingent on future legislative directives for retirees who were hired on or after July 1, 2010, to be received upon their retirement. Such incentive may be determined by the Legislature in accordance with section seven, article sixteen-d of this chapter.

ARTICLE 16D. RETIREMENT HEALTH BENEFIT TRUST FUND

§5-16D-7. Select Committee on Other Post-Employment Benefits.

(a) Pursuant to the authority contained in section one, article one, chapter four of this code, the presiding officers of each house of the Legislature may appoint a joint committee to be known at the Select Committee on Other Post-Employment Benefits to

- study other post-employment benefits, including the effects of the
 amendments to this code relating to other post-employment benefits
 made during the 2012 regular session of the Legislature.
- 4 (b) The Select Committee on Other Post-Employment Benefits in consultation with the director of the Public Employees Insurance 5 Agency and the Finance Board of the Public Employees Insurance 6 Agency is also authorized to study and propose to the Joint 7 Committee on Government and Finance an incentive for those retirees 8 who were hired on or after July 1, 2010. The Committee shall 9 10 consider the funding available in the Post-July 1, 2010 Employee Trust Fund created pursuant to section five-b, article sixteen of 11 12 this chapter.
- 13 CHAPTER 11. TAXATION.
- 14 ARTICLE 21. PERSONAL INCOME TAX.

- 15 §11-21-96. Dedication of personal income tax proceeds.
- 16 (a) There is hereby dedicated an annual amount of \$45 million
 17 from annual collections of the tax imposed by this article for
 18 payment of the unfunded liability of the current Workers'
 19 Compensation Fund. No portion of this amount may be pledged for
 20 payment of debt service on revenue bonds issued pursuant to article
 21 two-d, chapter twenty-three of this code.
 - (b) Notwithstanding any other provision of this code to the contrary, beginning in January of 2006, \$45 million from

collections of the tax imposed by this article shall be deposited each calendar year to the credit of the old fund created in article two-c, chapter twenty-three of this code, in accordance with the following schedule. Each calendar month, except for July, August and September each year, \$5 million shall be transferred, on or before the twenty-eighth day of the month, to the Workers' Compensation Debt Reduction Fund created in article two-d, chapter twenty-three of this code.

this section shall continue to be made until the governor certifies to the Legislature that an independent actuary actuarial study determined that the unfunded liability of the old fund, as defined in chapter twenty-three of this code, has been paid or provided for in its entirety. No transfer pursuant to this section shall be made thereafter. Thereafter, an annual amount of \$35 million from annual collections of the tax imposed by this article and which were previously dedicated by this section for payment of the unfunded liability of the workers compensation fund shall be dedicated for payment of the unfunded liability of the West Virginia Retiree Health Benefit Trust Fund and to provide funding for the Post-July 1, 2010 Employee Trust Fund created by section five-b article sixteen, chapter five of this code. The \$35 million

- 1 transferred pursuant to this subsection shall be transferred in 2 accordance with the following:
- The annual amount of \$30 million shall be transferred 3 (1)4 into the West Virginia Retiree Health Benefit Trust Fund, by 5 transferring \$5 million each month for the following months of each year: October, November, December, January, February and March, 6 until the governor certifies to the Legislature that an independent 7 actuarial study has determined that the unfunded liability of West 8 9 Virginia Retiree Health Benefit Trust Fund, as created in section 10 two, article sixteen-d, chapter five of this code, has been provided for in its entirety or July 1, 2037, whichever date is 11 12 later. No transfer into the West Virginia Retiree Health Benefit 13 Trust Fund pursuant to this subdivision shall be made thereafter; 14 and
 - (2) An annual amount of \$5 million shall be transferred into the Post-July 1, 2010 Employee Trust Fund created by section five-b, article sixteen, chapter five of this code in April of each year.
- 19 CHAPTER 18. EDUCATION
- 20 ARTICLE 9A. PUBLIC SCHOOL SUPPORT

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\$18-9A-24. Foundation allowance for public employees insurance fund.

(a) Beginning the first day of July, one thousand nine hundred ninety-five, and every year thereafter, The allowance to the Public Employees Insurance Agency for school employees shall be made in accordance with the following: The number of individuals employed by county boards of education as professional educators pursuant to section four or five-a of this article, whichever is less, plus the number of individuals employed by county boards of education as service personnel pursuant to section five or five-a of this article, whichever is less, plus the number of individuals employed by county boards as professional student support personnel pursuant to section eight of this article, multiplied by the average premium rate for all county board of education employees established by the Public Employees Insurance Agency Finance Board. The average premium rate for all county board of education employees shall be incorporated into each financial plan developed by the finance board in accordance with section five, article sixteen, chapter of this code. Such premiums shall include five The proportionate share of retirees subsidy established by the finance board and the difference, if any, between the previous year's actual premium costs and the previous year's appropriation, if the actual cost was greater than the appropriation. The amount of the allowance provided in this subsection shall be paid directly to the West Virginia Public Employees Insurance Agency. Each county board shall reflect its share of the payment as revenue on its financial

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statements to offset its expense for the employer annual required contribution, as defined in article sixteen-d, chapter five of this code.

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- Notwithstanding any other provision of section six, article sixteen-d, chapter five of this code to the contrary, any amount of employer annual required contribution allocated and billed to county boards on or after July 1, 2012, and any amount of the employer annual required contribution allocated and billed to the county boards prior to that date for employees who are employed as professional employees within the limits authorized by section four of this article, employees who are employed as service personnel within the limits authorized by section five of this article, and employees who are employed as professional student support personnel within the limits authorized by section eight of this article, shall be charged to the state: Provided, That nothing in this subsection requires any specific level of funding by the Legislature in any particular year: Provided, however, That charging specified amounts to the state pursuant to this section is not to be construed as creating an employer employee relationship between the State of West Virginia and any employee under the employ of a county board or as creating a liability of the state.
- (c) County boards of education shall be are responsible liable for payments to the Public Employees Insurance Agency the employer

annual required contribution allocated and billed to the county boards on or after July 1, 2012, and any amount of the employer annual required contribution allocated and billed to the county boards prior to that date for individuals who are employed as professional employees above and beyond those authorized by section four of this article, or five-a, whichever is less, and individuals who are employed as service personnel above and beyond those authorized by section five and five-a whichever is less of this article and individuals who are employed as professional student support personnel above and beyond those authorized by section eight of this article. For each such employee, the county board of education shall forward to the Public Employees Insurance Agency an amount equal to the average premium rate established by the finance board in accordance with subsection (a) of this section: Provided, That the county board shall pay the actual employer premium costs for any county board employee paid from special revenues, federal or state grants, or sources other than state general revenue or county funds.

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(d) (c) Prior to July 1, 1995, nothing in this article shall be construed to limit the ability of county boards of education to use funds appropriated to county boards of education pursuant to this article to pay employer premiums to the Public Employees Insurance Agency for employees whose positions are funded pursuant

- 1 to this article. Funds appropriated to county boards of education
- 2 pursuant to this article shall not be used to pay employer premiums
- 3 for employees of such boards whose positions are not, or will not
- 4 be within twenty months, funded by funds appropriated pursuant to
- 5 this article.

NOTE: The purpose of this Bill is to address employee other post-employment benefits.

Strikethroughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.